An Overview of Financial Stability and MacroPrudential Issues for the Caribbean

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Presentation Format

- 1. Financial Stability: Core Principles
- 2. Systemic Risk and Macro-Prudential Policy
- 3. Key Elements of a Financial Stability Risk Architecture for the Caribbean
- 4. Financial Stability Components State of Play
- 5. Key Financial Stability Matters for Policy Focus: An Agenda for the Region
- 6. Conclusion

1.0 Financial Stability: Core Principles

 Global financial crisis and the reverberations from the collapse of a key regional financial conglomerate (CL Financial) have brought to the fore the <u>importance of systemic risks</u> and the need to develop a macro-prudential policy <u>framework</u> in the Caribbean region.

• No fully agreed upon risk assessment framework for financial stability exists globally. Various elements needed for a unified framework are still being elaborated and developed by international bodies (IMF, BIS, ECB, FSI) and academic institutions. Some Consensus around Core Principles.

1.1 Financial Stability: Core Principles



Some Consensus around Schinasi's Principles

Efficient and Smooth Allocation of Resources

 Facilitate efficient and smooth allocation of resources inter-temporally and spatially between savers and investors.

Effective Management of Forward-looking Risks

 Enable forward-looking risks to be continuously assessed, reasonably priced and effectively managed.

Absorption and Dissipation of financial and economic shocks

 Be able to contain and absorb financial and economic shocks with minimal disruption to financial and economic activity.

2.0 Systemic Risk and Macro-Prudential Policy

- Systemic Risks: The risk that an event could trigger a loss of value or confidence in a substantial portion of the financial system resulting in adverse "nation-wide" and region-wide" effects.
- CONSIDERABLE EFFORTS ARE ONGOING TO DEVELOP A FRAMEWORK FOR ASSESSING SYSTEMIC RISK AND FOR PREDICTING SYSTEMIC EVENTS.
- WHILE SEVERAL PERSPECTIVES ABOUT SYSTEMIC RISK ABOUND, IT IS NOW COMMON PLACE TO ASSESS SYSTEMIC RISK IN TWO DIMENSIONS.

2.1 Systemic Risk and Macro-Prudential Policy

Time-Series Dimension

- Risks caused by <u>credit cycles</u> and the pro-cyclicality of the financial system.
- (Progressive build-up of aggregate risk over time).

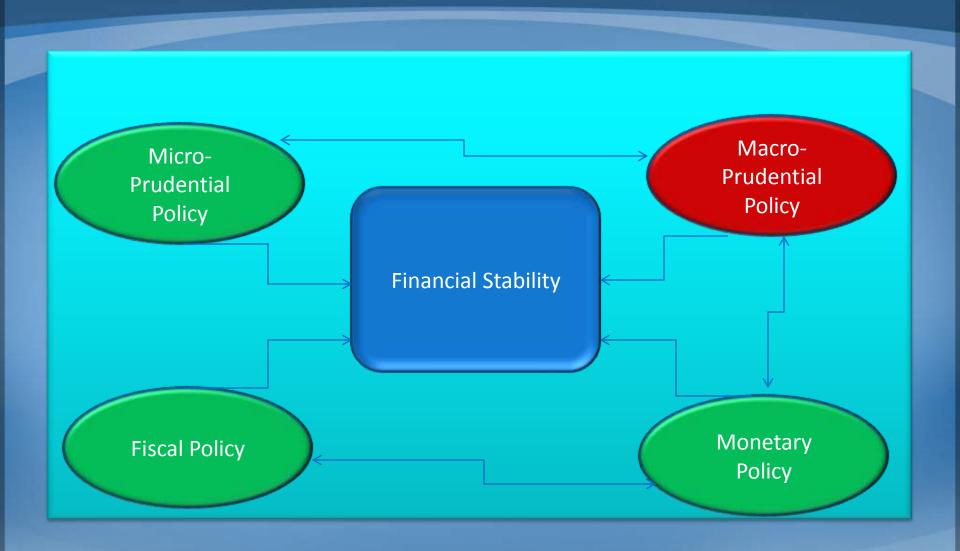
Cross-Sectional Dimension

 Interconnectedness risks through spillovers to financial system from SIFIs or through common exposures.

2.2 Meaning of Macro-Prudential Policy

 Macro-Prudential Policy: Refers to prudential measures aimed at reducing or <u>limiting systemic risk</u> and <u>preserving financial stability</u>.

2.3 Financial Stability and Macro-Prudential Policy



3.0 Main Elements of Financial Stability Risk Architecture for the Caribbean



Source: Prepared by Shelton Nicholls.

3.1 Financial Stability Risk Architecture for the Caribbean: Main Elements

- Risk Assessment of Financial system requires:
 - > Identification of major sources of risks
 - Endogeneous (shocks generated and amplified within financial system)
 - Exogeneous (shocks arising from outside the system)

> Assessment of Nature of the Risk

- Macro-Prudential (driven by common exposures, interconnectedness, interdependence from Endogeneous and Exogeneous Shocks).
- Micro-Prudential (addresses risks in individual financial institutions arising from Endogeneous. and Exogeneous. Shocks).



3.2 Financial Risk Architecture for the Caribbean: Main Elements

- > Measurement of Risk (Risk Metrics)
 - Micro-Prudential Measures (CAMEL, CARAMEL,
 PEARLS for individual financial institutions)
 - Macro-Prudential Measures
 - FSIs, EWS
 - Macro-Stress Tests
 - Network and Interconnection Matrices and Maps
 - Macro-econometric Link Models, DSGE Models
 - Financial Contagion Matrices



> Effective Risk Mitigation through:

- Complementary macro-prudential and micro-prudential regulation (a major blindspot).
- Crisis Preparedness Plan and Strategy.
- Robust Information, Communication and Technology platform (including robust computer networks and flexible databases).
- Business Continuity framework and Plan for the financial sector.

4.0 Financial Stability Components: State of Play

Financial Stability
Indicators (FSI) and
Reporting

Macro-Prudential Policy and Interconnectedness

Financial Stability

Stress Testing Capability

Crisis Management Plans and Resolution Frameworks



4.0 Financial Stability Indicators and Reporting: State of Play

- Region has made some progress with putting in place FSI indicators (both core and enhanced) for the banking sector.
- There has been some strengthening of financial reporting to support financial stability objectives.
- Significant effort is however required in developing and compiling FSIs and EWIs for non-banks, life and non-life insurance companies, credit unions and pension funds.



4.1a Financial Stability Indicators: State of Play (Banking Sector)

Banking Sector:

- Economic stagnation has led to a sharp rise in the Non-Performing Loans to Total Loans (NPL/TL) ratio which hovered at just under 10.0% in 2012. But banks maintained sufficient liquidity and had robust capital adequacy provisions.
- High NPL/TL ratios in Belize, Barbados, ECCB and the Bahamas.

Banking Sector Risk Analysis (Regional 2012) RegCAP/RWA NPL/TL LA/TA Credit Risk LIQUIDITY RISK (%) (%) (%) (LA/TA) (NPL/TL)

•	ВАН	13.0	20.2	26.9	VH	L	L
(*)	BDS	10.6	13.0	25.5	VH	M	L
(3)	BEL	17.2	29.7	22.4	VH	L	L

18.9

15.7

14.1

12.6

24.6

18.4

20.1

Peer - Selected Developing Countries

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Μ

Μ

٧L

Μ

Μ

Μ

Cap. Adq. Risk

(RegCAP/RWA)

3	BEL	17.2	29.7	22.4	VH	L
()	ECCB	15.3	22.5	19.8	VH	L
•						

21.9

45.5

22.6

28.4

25.2

29.9

25.4

5.6

2.4

6.8

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5.6

9.2

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0

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COUNTRIES

GUY

HAT

JAM

SUR

T&T

PEER AVG

REG. AVG



4.1b Financial Stability Indicators: State of Play (Credit Union Sector)

Credit Union Sector:

• FSIs collected for the credit union sector remain quite sparse although this sector is quite important in some regional jurisdictions such as Barbados and the ECCU.

 Even sparse data show that credit risk in this sector is above the PEARLS target.

		Cred	lit Union	Sector Risk A	Analysis (Region	nal, 2012)	
FLAG	COUNTRIES	NPL/TL (%)	LA/TA (%)	CAPRES/RWA (%)	Credit Risk (NPL/TL)	LIQUIDITY RISK (LA/TA)	Cap. Adq. Risk (CAPRES/RWA)
•	ВАН	NA	NA	NA	?	?	?
<u>(v)</u>	BDS	8.5	NA	NA	M	?	?
(3)	BEL	8.5	NA	23.7	M	?	L
()	ECCB	NA	NA	NA	?	?	?
>	GUY	NA	NA	NA	?	?	?
<u>©</u>	НАТ	NA	NA	NA	?	?	?
8	JAM	2.7	NA	4.0	L	?	М
•	SUR	NA	NA	3.8	ş	?	М
	т&т	NA	NA	NA	?	?	?
	PEARLS Target	≤5.0	15.0-20.0	≥10.0			
	REG. AVG	6.6	NA	10.5			
				PEARLS Target	from WOCCU		



4.1c Financial Stability Indicators: State of Play (Insurance Sector)

Life Insurance Segment:

 Medium underwriting and asset quality risks exist for the life insurance sector. Data remain sparse and difficult to compare meaningfully across the region.

Non-Life Segment:

High combined ratios (loss ratio and expense ratio)
may be signaling some difficulty in an environment
of low investment yields.

	Lif	fe Insura	nce Sector Ri	sk Analy	sis (Regional	2011/2012)	
FLAG	COUNTRIES	EXP/NP (%)	[RE/UE/D]/TA (%)	CAP/TR (%)	Underwrit Risk (EXP/NP)	Asset Risk ([RE/UE/D]/TA	Cap. Adq. Risk (CAP/TR)
•	ВАН	NA	NA	NA	?	?	?
Ψ	BDS	NA	NA	NA	?	?	?
(2)	BEL	42.3	7.3	38.9	М	L	L
()	ECCB	NA	NA	NA	?	?	?
>	GUY	NA	NA	NA	?	?	?
<u>a</u>	НАТ	NA	NA	NA	?	?	?
8	JAM	58.1	78.5	21.1	М	Н	L
•	SUR	102.9	22.0	13.8	Н	М	М
	т&т	37.1	14.4	22.1	М	L	L
	PEER AVG	NA	NA	NA			
	REG. AVG	60.1	30.6	24.0			
			Peer - Select	ed Develop	ing Countries		
			Sources: Cen	tral Bank R	eports, CCMF.		

Non-Life Insurance Sector Risk Analysis (Regional 2011/2012) EXP+NC/NP [RE/UE/D]/TA CP+SP/TA **Underwrit Risk** Asset Risk Cap. Adq. Risk (EXP+NC/NP) ([RE/UE/D]/TA (CP+SP/TA) (%) (%) (%) FLAG COUNTRIES ? ? ? BAH NA NA NA Ψ ? BDS ? ? NΑ NA NΑ BEL 172.6 43.6 49.0 н н **ECCB** ? NΑ NA NA ? GUY 88.0 55.0 54.0 Μ н **B** ? HAT NA NA NA ? ?

29.8

NA

NΑ

NA

44.3

Peer - Selected Developing Countries

Sources: Central Bank Reports, CCMF.

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65.9

46.3

17.0

NΑ

45.6

JAM

SUR

T&T

PEER AVG

REG. AVG

156.1

NA

98.5

100.0

128.8

4.1d Financial Stability Reporting

Financ	ial Stability Re	porting in	the Carib	bean (As at June	2014)
Countries	Published by	FSR	Most	FSR Published	Number
		Prepared	Recent	(Number per year)	Published to Date
		(Year)	FSR		(June 2014)
			Published		
			(Year)		
The Bahamas	Central Bank	2012	2013	1 (annually)	2
				2 (Annual + mid-	
				year update (since	
Barbados	Central Bank	2011	2014	2012))	6
Belize	Central Bank	2013	-	-	-
ECCU Area	Central Bank	2013	-	-	-
Guyana	Central Bank	2006	2013	1 (annually)	8
Haiti	-	-	-	-	-
Jamaica	Central Bank	2005	2013	1 (annually)	9
Suriname	-	-	-	-	-
				2 (Annual + mid-	
				year update (since	
Trinidad & Tobago	Central Bank	2008	2013	2012))	9

4.1e Financial Stability Reporting

Sectoral Cove	Sectoral Coverage of Published Financial Stability Reports (as at Dec 2013)												
Caribbean	Published by	Banking	Insurance	Credit Union	Pensions	Mutual	Securities	Payments					
Territories		Sector	Sector	Sector		Funds	Mkt	System					
The Bahamas	Central Bank	Y	Υ	Y	N	N	Y	Υ					
Barbados	Central Bank	Y	Υ	Υ	N	Υ	N	N					
Guyana	Central Bank	Y	Υ	N	N	N	Υ	N					
Jamaica	Central Bank	Y	Y	Y	N	N	Υ	N					
Trinidad &													
Tobago	Central Bank	Y	Y	N	у	Υ	N	Υ					

4.2 Stress-Testing Capability: State of PLAY

Stress Tests have been conducted in the banking systems of most Caribbean countries - Trinidad and Tobago, Barbados, Suriname, Jamaica, Belize, OECS, Guyana.

- Most of the Stress Tests have been directed at <u>single factor shocks</u> with an emphasis on one component of the financial system (banking). [Jamaica and Barbados have conducted stress tests of credit union sectors].
- No combined stress tests have been developed that examine the impact of Endogeneous shocks (e.g. interest rate declines/increases) on the entire financial system (banking, insurance, pension funds and credit union sectors) in national financial systems and across the region.



4.2a Stress-Testing Capability: State of PLAY

	Stres	s-Tests (as a	at Decem	ber 2013)	
COUNTRIES	Banking	Insurance	Credit	Securities	Entire
			Unions	Firms	Financial
					Sector
	SF	SF	SF	SF	Combined
ВАН	٧	×	×	×	×
BDS	٧	×	٧	×	×
BEL	٧	×	×	×	×
ECCB	٧	×	×	×	×
GUY	٧	×	×	×	×
HAT	٧	×	×	×	×
JAM	٧	٧	٧	×	×
SUR	٧	×	×	×	×
T&T	٧	٧	×	×	×
SF - Single F	actor Str	ess Tests.			



4.3 Macro-Prudential Policy and Interconnectedness: State of Play

• Systemic risk remains potential Achilles heel unless more rapid progress is made with macroprudential surveillance and regulation.



- Limited and Un-organised Information on Linkages between Financial Sector and Real Sector. No Interconnectedness Matrices exist to inform macroprudential policy.
- Currently, no country in the CARICOM region produces a Flow of Funds table.
- On-going project between Central Banks, CCMF and IMF to develop interconnectedness matrices and maps for the Caribbean.



4.3b Macro-Prudential Policy and Interconnectedness: State of Play

KEY AREAS	ACTIONS
1. Legal Regulatory/Mandate	Need to Ensure Legal Mandate for Financial Stability is established.
2. Organisational/Institutional Arrangements	Need for a System-wide Oversight Committee or Regulatory Policy Council that is focused on macro-prudential policy and financial stability.
3. Macro-Prudential Policy Framework	 Need to establish a macro-prudential policy framework with <u>clear terms of reference</u>. Building capital buffers Contain build-up of vulnerabilities over time, in sectors and across the system.



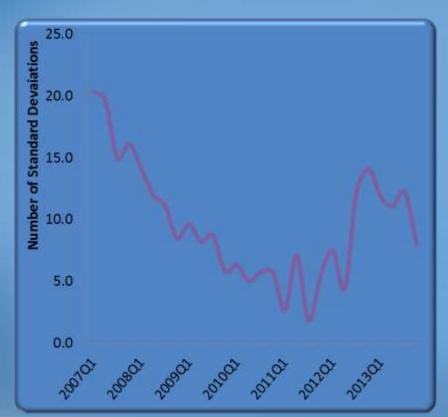
4.3c Macro-Prudential Policy and Interconnectedness: State of Play

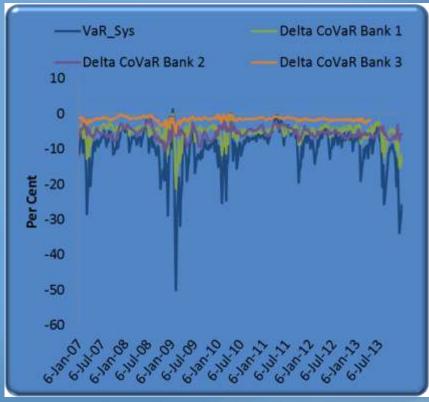
KEY AREAS 4. Operating Framework for Financial Stability	 Assessing Systemic Risk (Assess imbalances, Map out linkages in the system) Design Macro-prudential tools to contain systemic risks (countercyclical capital buffers and provisions, sectoral capital requirements, Loan-to-value limits, Debt-to-income limits, risk-weighting of highly connected sectors, liquidity coverage ratios, net stable funding ratios, reserve
	requirements,)
5. Financial Safety Net/Crisis Preparedness Plans	 Design appropriate financial safety net (deposit insurance, financial stability fund or levy) Preparation of national crisis preparedness plans.

4.3d Examples of Macro-Prudential Indicators from Bank of Jamaica

CCA distance-to-default for banks*

CoVaR for banks**





Source: Brian Langrin (Bank of Jamaica)



4.3e Macro-Prudential Policy and Interconnectedness: State of Play

	Macr	o-Prudential Po	olicy Frameworl	ι (as at Decen	nber 2013)					
COUNTRIES	Financial Stability Mandate in Law	Macro- Prudential Mandate in Law	Macro-Prudential Frameworks							
			Metrics	Policy	Operating	Tools				
ВАН	x	×	× × × Very Limite							
BDS	х	×	√ (Limited) × × Very Limited							
BEL	х	×	×	×	×	Very Limited				
ECCB	х	×	×	×	×	Very Limited				
GUY	×	×	√ (Limited)	×	×	Very Limited				
HAT	×	×	×	×	×	Very Limited				
JAM	In Progress	In Progress	٧	In Progress	×	Very Limited				
SUR	×	×	× × Very Limited							
T&T	х	×	√ (Limited)	×	х	Very Limited				

4.3f Flow-of-Funds and Interconnectedness

				Finar	ncial :	Secto	r (FS)			Re	eal Sec	tor (RS)		
		СВ	BKS	NBKS	INS	PNS	CUS	SubTot	НН	FRM	GOV	ROW	SubTot	Tot AA
	СВ													
	ВК													
	NBK													
ES	INS													
S	PNS													
	CU													
	SEC													
	SubTot							Α					В	
	НН													
	FRM													
ß	GOV													
	ROW													
	SubTot							С					D	
	Tot FR													F
	Source: S	uk H	yun(2	2010)										

4.4 Crisis Management Plans: State of Play

- Draft Regional Crisis Management Plan Exists.
 - But Plan has to go beyond broad principles to identify scenarios, policy actions and resolutions strategies.
- National Crisis Management Plans being developed in a few countries (e.g Tdad &T'go and Jamaica).



- Move to Codify Financial Stability and Macro-Prudential Policy in law to give them a firmer foundation (similar status to monetary policy actions).
- Strengthen Macro and Micro-Prudential Policy and Operating frameworks.
- Expand Perimeter of financial surveillance to cover systemic and cross-border risks.
 - Develop a <u>financial interdependency matrix</u> to map interconnections of SIFIs at both a national and regional level.



 Close Information gaps through developing workflows and processes to support information gathering, analysis and dissemination.

- Develop FSIs for Credit Unions and non-Deposit Taking Institutions (insurance, securities firms, pensions).
- Build <u>integrated database</u> for regional financial conglomerates and SIFIs and develop a consolidated FSI database for the Caribbean.



5.2 Key Financial Stability Matters for Policy Focus: An Agenda

- Enhance Macro-Stress Testing Capabilities
 - Extend macro stress tests beyond banking sector to other key areas, especially insurance and the securities market.

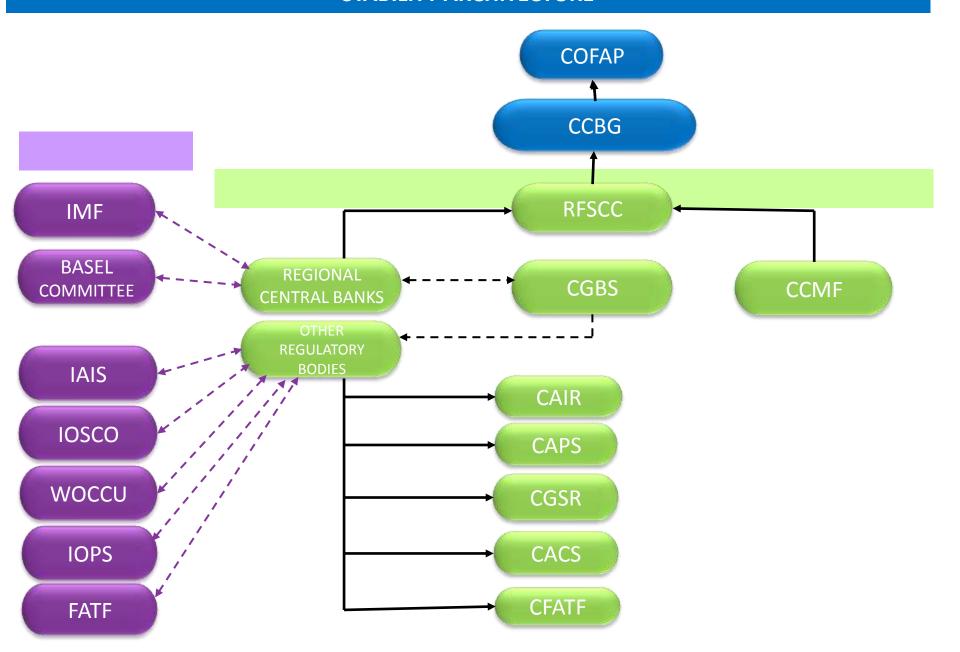
 Conduct at least one significant <u>region-wide</u> stress test for banking and insurance sectors.



5.3 Key Financial Stability Matters for Policy Focus: An Agenda

 Develop an Effective Regional Architecture to Support Macro-Prudential Policy and financial Stability.

REGIONAL REGULATORY STRUCTURE IN RELATION TO INTERNATIONAL FINANCIAL STABILITY ARCHITECTURE





5.4 Key Financial Stability Matters for Policy Focus: An Agenda

Long Term:

- Re-establish <u>national flow of funds matrices</u> and build <u>an</u> <u>integrated flow of funds matrix</u> for the region.
- Develop a financial contagion matrix for the region.
- Build a quarterly regional link model (dynamic macroeconometric financial model) to detail linkages between the national and regional financial sectors and the regional economic system.

6.0 CONCLUSION

 Macro-prudential policy still remains a relatively under-developed aspect of financial stability arrangements in the region.

 Developing an adequate macro-prudential framework will need a strong micro-prudential framework to undergird it.

 Significant work is needed to develop an appropriate suite of macro-prudential indicators and tools to measure and contain the build-up in imbalances.

END OF PRESENTATION